



**In:** KSC-BC-2020-06  
**Specialist Prosecutor v.** Hashim Thaçi, Kadri Veseli, Rexhep Selimi and Jakup Krasniqi

**Before:** Trial Panel II  
Judge Charles L. Smith, III, Presiding Judge  
Judge Christoph Barthe  
Judge Guénaél Mettraux  
Judge Fergal Gaynor, Reserve Judge

**Registrar:** Dr Fidelma Donlon

**Filing Participant:** Specialist Prosecutor's Office

**Date:** 21 February 2025

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**Prosecution submission pertaining to periodic detention review of Rexhep Selimi**

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**Specialist Prosecutor's Office**

Kimberly P. West

**Counsel for Victims**

Simon Laws

**Counsel for Hashim Thaçi**

Luka Mišetić

**Counsel for Kadri Veseli**

Rodney Dixon

**Counsel for Rexhep Selimi**

Geoffrey Roberts

**Counsel for Jakup Krasniqi**

Venkateswari Alagendra

## I. INTRODUCTION

1. Pursuant to Article 41 of the Law<sup>1</sup> and Rule 57 of the Rules,<sup>2</sup> the Specialist Prosecutor's Office ('SPO') makes the following submissions in support of the need for the continued detention of the Accused Rexhep Selimi ('Selimi'). The Pre-Trial Judge, the Court of Appeals, and this Panel have repeatedly held that Selimi's detention is justified on multiple bases, that no conditions short of detention in the Kosovo Specialist Chambers' ('KSC') detention facilities would be sufficient to mitigate the risks, and that the detention period—taking all relevant circumstances into account—is reasonable. Since the most recent determination of this Panel on 13 January 2025,<sup>3</sup> there has been no change in circumstances that merits deviating from that determination. Indeed, the continued progression of trial and related developments further buttress the necessity and reasonableness of detention.

## II. PROCEDURAL HISTORY

2. As noted by the Panel, the relevant procedural history regarding Selimi's detention has been set out extensively in previous decisions.<sup>4</sup>

3. On 3 April 2023, the trial commenced.<sup>5</sup>

4. On 21 February 2025, testimony of the one-hundred-twentieth (120<sup>th</sup>) witness concluded.

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<sup>1</sup> Law no.05/L-053 on Specialist Chambers and Specialist Prosecutor's Office, 3 August 2015 ('Law'). Unless otherwise indicated, all references to 'Article(s)' are to the Law.

<sup>2</sup> Rules of Procedure and Evidence Before the Kosovo Specialist Chambers, KSC-BD-03/Rev3/2020, 2 June 2020 ('Rules'). All references to 'Rule' or 'Rules' herein refer to the Rules, unless otherwise specified.

<sup>3</sup> Decision on Periodic Review of Detention of Rexhep Selimi, KSC-BC-2020-06/F02823, 13 January 2025 ('Nineteenth Detention Decision').

<sup>4</sup> Nineteenth Detention Decision, KSC-BC-2020-06/F02823, paras 1-3.

<sup>5</sup> Transcript (Opening Statements), 3 April 2023.

### III. SUBMISSIONS

5. The relevant applicable law is set out in Article 41, and Rules 56 and 57, and has been laid out extensively in earlier decisions.<sup>6</sup>

6. Since the most recent detention decision, there have been no developments that diminish the factors supporting the need and reasonableness of detention. Indeed, the continued progression of trial through the testimony of the one-hundred-twentieth (120<sup>th</sup>) witness and other developments in the case augment the necessity of detention.

#### A. GROUNDED SUSPICION

7. Article 41(6)(a) requires a grounded suspicion that the detained person has committed a crime within the jurisdiction of the KSC.<sup>7</sup> There remains a grounded suspicion that Selimi has done so.<sup>8</sup> The Confirmation Decision determined that there is a suspicion that Selimi is liable for crimes against humanity and war crimes as identified in Articles 13, 14, and 16,<sup>9</sup> to a standard that exceeds the 'grounded suspicion' required for detention.<sup>10</sup> The Pre-Trial Judge later also confirmed amendments to the Indictment that added further, similar charges against Selimi.<sup>11</sup> Nothing has occurred since the confirmation decisions that would detract from this determination. Indeed, it has been

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<sup>6</sup> Nineteenth Detention Decision, KSC-BC-2020-06/F02823, para.5.

<sup>7</sup> Nineteenth Detention Decision, KSC-BC-2020-06/F02823, para.7.

<sup>8</sup> See Article 41(6)(a); Nineteenth Detention Decision, KSC-BC-2020-06/F02823, paras 9-10.

<sup>9</sup> Public Redacted Version of Decision on the Confirmation of the Indictment Against Hashim Thaçi, Kadri Veseli, Rexhep Selimi and Jakup Krasniqi, KSC-BC-2020-06/F00026/RED, 26 October 2020, para.521(a).

<sup>10</sup> Nineteenth Detention Decision, KSC-BC-2020-06/F02823, para.9.

<sup>11</sup> Public Redacted Version of Decision on the Confirmation of Amendments to the Indictment Against Hashim Thaçi, Kadri Veseli, Rexhep Selimi and Jakup Krasniqi, KSC-BC-2020-06/F00777/RED, 22 April 2022, para.185; *see also* Nineteenth Detention Decision, KSC-BC-2020-06/F02823, para.9.

repeatedly confirmed that there remains a well-grounded suspicion that Selimi has committed crimes within the KSC's jurisdiction.<sup>12</sup>

#### B. DETENTION IS JUSTIFIED UNDER ALL ARTICLE 41(6)(B) FACTORS

8. The Court of Appeals has been clear that, once a grounded suspicion under Article 41(6)(a) is identified, an articulable basis of a single ground under Article 41(6)(b) is sufficient to support detention.<sup>13</sup> The three grounds under Article 41(6)(b) justifying detention are: (i) risk of flight; (ii) potential obstruction; and (iii) risk of additional crimes.<sup>14</sup> The applicable standard is articulable grounds that support a 'belief' that there is a risk of one of the Article 41(6)(b) grounds occurring.<sup>15</sup> The 'belief' test denotes 'an acceptance of the possibility, not the inevitability, of a future occurrence'.<sup>16</sup> In other words, the standard to be applied is less than certainty, but more than a mere possibility of a risk materialising.<sup>17</sup> The Panel has noted that 'articulable' in this context means specified in detail by reference to the relevant information or evidence.<sup>18</sup> In considering whether an accused should be detained or released, the relevant panel must consider

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<sup>12</sup> See, e.g., Nineteenth Detention Decision, KSC-BC-2020-06/F02823, paras 9-10.

<sup>13</sup> See *Prosecutor v. Gucati and Haradinaj*, Consolidated Decision on Nasim Haradinaj's Appeals Against Decisions on Review of Detention, KSC-BC-2020-07/IA007/F00004, 6 April 2022, para.49.

<sup>14</sup> Nineteenth Detention Decision, KSC-BC-2020-06/F02823, para.11.

<sup>15</sup> Decision on Rexhep Selimi's Appeal Against Decision on Interim Release, KSC-BC-2020-06/IA003/F00005, 30 April 2021 ('First Appeals Decision'), paras 24-32.

<sup>16</sup> First Appeals Decision, KSC-BC-2020-06/IA003/F00005, para.25.

<sup>17</sup> Nineteenth Detention Decision, KSC-BC-2020-06/F02823, para.11; First Appeals Decision, KSC-BC-2020-06/IA003/F00005, para.25; *Prosecutor v. Gucati and Haradinaj*, Public Redacted Version of Decision on Review of Detention of Nasim Haradinaj, KSC-BC-2020-07/F00507/RED, 21 December 2021 ('Haradinaj Decision'), para.28.

<sup>18</sup> Nineteenth Detention Decision, KSC-BC-2020-06/F02823, para.11 *citing* Article 19.1.31 of the Kosovo Criminal Procedure Code 2012, Law No. 08/L-032 defining 'articulable' as: 'the party offering the information or evidence must specify in detail the information or evidence being relied upon'.

whether measures other than detention would sufficiently reduce the risk of the Article 41(6)(b) factors occurring.<sup>19</sup>

*i. Risk of Flight (Article 41(6)(b)(i))*

9. Selimi is aware of the serious confirmed charges against him, and the possible lengthy prison sentence that may result therefrom, and he is constantly gaining more knowledge about the evidence in relation to those crimes.<sup>20</sup> The possible imposition of such a sentence becomes more concrete with the expeditious progression of trial, the continuing efforts and progress being made by the SPO to streamline its case, and the admission of further evidence, testimony, and judicial notice of adjudicated facts.<sup>21</sup> In addition, Selimi is aware of the evidence of conduct that has necessitated modification of his conditions of detention, which the Panel has acknowledged may undermine or undo its prior finding that he has cooperated with relevant authorities.<sup>22</sup> All of the above must be taken into consideration in relation to prior findings concerning Selimi's means to travel.<sup>23</sup> Therefore, the combination of all of these factors elevates Selimi's risk of flight to a 'sufficiently real possibility'.<sup>24</sup>

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<sup>19</sup> Judgment on the Referral of the Rules of Procedure and Evidence Adopted by Plenary on 17 March 2017 to the Specialist Chamber of the Constitutional Court Pursuant to Article 19(5) of the Law no. 05/L-053 on Specialist Chambers and Specialist Prosecutor's Office, KSC-CC-PR-2017-1/F00004, 26 April 2017, para.14.

<sup>20</sup> Decision on Rexhep Selimi's Application for Interim Release, KSC-BC-2020-06/F00179, 22 January 2021, para.31.

<sup>21</sup> Decision on Prosecution Motion for Judicial Notice of Adjudicated Facts, 17 May 2023, with Annex 1, confidential, and Annex 2, public; Decision on Second Prosecution Motion for Judicial Notice of Adjudicated Facts, 21 August 2024, with Annex 1, confidential, and Annex 2, public.

<sup>22</sup> Decision on Periodic Review of Detention of Rexhep Selimi, KSC-BC-2020-06/F02060, 15 January 2024, para.13.

<sup>23</sup> See Public Redacted Version of Decision on Periodic Review of Detention of Rexhep Selimi, KSC-BC-2020-06/F01111/RED, 18 November 2022, para.23.

<sup>24</sup> See e.g. First Appeals Decision, KSC-BC-2020-06/IA003/F00005, para.44.

ii. *Risk of Obstruction of Proceedings (Article 41(6)(b)(ii))*

10. Selimi continues to present a risk of obstructing proceedings, consistent with this Panel's recent conclusions.<sup>25</sup>

11. The Panel reiterated its previous determination that: (i) Selimi's past and present positions of influence in Kosovo, including as Minister of Internal Affairs and having been elected to the Kosovo Assembly, would enable him to influence and mobilise his support network; (ii) there is a persisting climate of intimidation of witnesses and interference with criminal proceedings against former KLA members; and (iii) the proceedings continue to advance and Selimi continues to gain insight into the evidence underpinning the serious charges against him.<sup>26</sup>

12. This persistent climate of intimidation of witnesses and interference with criminal proceedings against former KLA members has further been recognised by the Court of Appeals as a relevant 'contextual consideration'.<sup>27</sup> Similar findings were made in the *Mustafa* Trial Judgment<sup>28</sup> and the *Gucati and Haradinaj* Appeal Judgment.<sup>29</sup> The Trial Panel in *Gucati and Haradinaj* considered that 'witness protection has continued to be a live and critical issue in Kosovo',<sup>30</sup> and credited the testimony of defence expert Robert Reid, who

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<sup>25</sup> Nineteenth Detention Decision, KSC-BC-2020-06/F02823, para.21.

<sup>26</sup> Nineteenth Detention Decision, KSC-BC-2020-06/F02823, para.18.

<sup>27</sup> Public Redacted Version of Decision on Hashim Thaçi's Appeal Against Decision on Review of Detention, KSC-BC-2020-06/IA017/F00011/RED, 5 April 2022, paras 41-48; Public Redacted Version of Decision on Kadri Veseli's Appeal Against Decision on Remanded Detention Review and Periodic Review of Detention, KSC-BC-2020-06/IA014/F00008/RED, 31 March 2022, para.50; Public Redacted Version of Decision on Rexhep Selimi's Appeal Against Decision on Remanded Detention Review and Periodic Review of Detention, KSC-BC-2020-06/IA015/F00005/RED, 25 March 2022, para.43.

<sup>28</sup> *Prosecutor v. Mustafa*, Further Redacted Version of Corrected Version of Public Redacted Version of Trial Judgment, KSC-BC-2020-05/F00494/RED3/COR, 16 December 2022, para.57.

<sup>29</sup> *Prosecutor v. Guçati and Haradinaj*, Appeal Judgment, KSC-CA-2022-01/F00114, 2 February 2023, para.438 (quoting KSC-BC-2020-07, Transcript, 18 May 2022, pp.3858-3859).

<sup>30</sup> *Prosecutor v. Guçati and Haradinaj*, Public Redacted Version of the Trial Judgment, KSC-BC-2020-07/F00611/RED, 18 May 2022 ('Case 7 Judgment'), para.579.

remarked that, in over 20 years in the field, he had never seen witness intimidation on the level that exists in Kosovo.<sup>31</sup> This climate of witness intimidation continues to persist, as noted by the *Shala* Trial Panel<sup>32</sup> and as seen in media reports following testimony in public session.<sup>33</sup>

13. Moreover, Selimi has received information concerning upcoming witnesses and the risk of obstruction increases as the remaining number of witnesses becomes increasingly focused.

14. In this regard, the Panel has previously noted that the disclosure of such highly sensitive information to the Selimi Defence necessarily results in it becoming known to a broader range of persons, including the Accused.<sup>34</sup> This continues to amplify the risk of sensitive information pertaining to witnesses becoming known to members of the public before the witnesses in question give evidence,<sup>35</sup> which, in the context of the release of an Accused, would not be conducive to the effective protection of witnesses who are yet to testify.<sup>36</sup>

15. Indeed, this risk has already been realised, as this Panel concluded that the standard conditions of detention were insufficient to mitigate the risk of Selimi and other Accused engaging in conduct that could interfere with the proceedings and/or present a risk to the safety and security of witnesses.<sup>37</sup> To address these risks, the Panel ordered significant

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<sup>31</sup> Case 7 Judgment, KSC-BC-2020-07/F00611/RED, para.577.

<sup>32</sup> See *Prosecutor v. Shala*, Summary of Trial Judgment, KSC-BC-2020-04, 16 July 2024, para.6.

<sup>33</sup> See Arberi, 'Denigrating graffiti for Fadil Geci are place in Pristina', 25 October 2024, accessed at [www.koha.net/arberi/grafite-denigruse-per-fadil-gecin-vendosen-ne-prishtine](http://www.koha.net/arberi/grafite-denigruse-per-fadil-gecin-vendosen-ne-prishtine).

<sup>34</sup> Nineteenth Detention Decision, KSC-BC-2020-06/F02823, para.19.

<sup>35</sup> See Nineteenth Detention Decision, KSC-BC-2020-06/F02823, para.19.

<sup>36</sup> See Nineteenth Detention Decision, KSC-BC-2020-06/F02823, para.19.

<sup>37</sup> Further Decision on the Prosecution's Urgent Request for Modification of Detention Conditions for Hashim Thaçi, Kadri Veseli, and Rexhep Selimi, KSC-BC-2020-06/F01977, 1 December 2023, Public ('Modification Decision'), para.41.

modifications to detention conditions.<sup>38</sup> More specifically, the Panel recalled its finding that it appears that Selimi disclosed privileged information to unauthorised third parties, and that such conduct supports and reinforces the Panel's finding that the release of Selimi constitutes a risk of obstruction with the progress of KSC proceedings.<sup>39</sup>

16. All of the above demonstrates that the risk of obstruction is not only well-founded, but that Selimi presents an extraordinarily heightened risk of obstructing KSC proceedings to such an extent that even the standard communications restrictions and monitoring of the Detention Centre are insufficient to mitigate.

*iii. Risk of Criminal Offences (Article 41(6)(b)(iii))*

17. Selimi continues to present a risk of committing further crimes, consistent with this Panel's recent conclusions.<sup>40</sup>

18. The Panel recalled its previous finding that the risk of Selimi committing further crimes continues to exist, opined that the same factors that were taken into account in relation to the risk of obstruction are relevant to the analysis of the risk of committing further crimes, and concluded that no new circumstances have arisen since the last detention review that would justify a different finding in respect of this matter.<sup>41</sup>

19. Moreover, the crimes against humanity and war crimes that Selimi is charged with are extremely serious, they are alleged to have been committed in cooperation with

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<sup>38</sup> See Modification Decision, KSC-BC-2020-06/F01977, paras 51-53, 55-60, 62-78, 84(b).

<sup>39</sup> See Nineteenth Detention Decision, KSC-BC-2020-06/F02823, para.20.

<sup>40</sup> Nineteenth Detention Decision, KSC-BC-2020-06/F02823, para.24.

<sup>41</sup> Nineteenth Detention Decision, KSC-BC-2020-06/F02823, para.23.



others, and the Confirmation Decision describes Selimi's personal participation in the commission of crimes.

20. The Panel has highlighted the fact that the trial in this case has started, and that any risk of the further commission of crimes must be avoided.<sup>42</sup>

21. This Panel's previous conclusion that the continuing disclosure of sensitive information presented an unacceptable risk for the commission of further crimes applies even more forcefully given the relevant findings regarding Selimi's revelation of confidential information to unauthorised third parties, and the continued progression of trial.

#### C. NO MODALITIES OF CONDITIONAL RELEASE ARE ABLE TO SUFFICIENTLY MITIGATE THE RISKS

22. The relevant risks can only be effectively managed at the KSC's detention facilities, as recently reaffirmed by this Panel.<sup>43</sup>

23. Regarding the risks of obstructing the progress of KSC proceedings and committing further crimes, the Panel found that none of the formerly proposed conditions, nor any additional measures foreseen in Article 41(12) could sufficiently mitigate the existing risks.<sup>44</sup>

24. Further, the Panel found that the measures in place at the KSC detention facilities, viewed as a whole, provide robust assurances against unmonitored visits and communications with family members and pre-approved visitors with a view to

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<sup>42</sup> Decision on Periodic Review of Detention of Rexhep Selimi, KSC-BC-2020-06/F02310, 15 May 2024, para.24.

<sup>43</sup> Nineteenth Detention Decision, KSC-BC-2020-06/F02823, para.29.

<sup>44</sup> Nineteenth Detention Decision, KSC-BC-2020-06/F02823, para.28.

minimising the risks of obstruction and commission of further crimes.<sup>45</sup> Moreover, they offer a controlled environment where a potential breach of confidentiality could be more easily identified and/or prevented.<sup>46</sup>

25. The Panel has concluded that it is only through the communication monitoring framework applicable at the KSC detention facilities, including those measures recently ordered by the Panel, that Selimi's communications can be restricted in a manner that would sufficiently mitigate the risks of obstruction and commission of further crimes.<sup>47</sup>

26. Nothing has occurred since the previous determination warranting a different assessment on conditions, either generally or for a discrete period of time. Selimi's conduct represents such an extraordinarily heightened risk that even the standard communications restrictions and monitoring of the Detention Centre are insufficient to mitigate, having necessitated the imposition of an even more strict regime by this Panel. Therefore, especially in conjunction with the continuation of trial and attendant further disclosure, the underlying risks are higher than ever.

#### D. DETENTION REMAINS PROPORTIONAL

27. Detention remains proportional. At the last detention review, this Panel found that Selimi's detention for a further two months was necessary and reasonable in the specific circumstances of the case.<sup>48</sup>

28. In that regard, the Panel recalled that the reasonableness of an accused's continued detention must be assessed on the facts of each case and according to its special features, which, in this case, include: (i) that Selimi is charged with ten counts of serious

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<sup>45</sup> Nineteenth Detention Decision, KSC-BC-2020-06/F02823, para.28.

<sup>46</sup> Nineteenth Detention Decision, KSC-BC-2020-06/F02823, para.28.

<sup>47</sup> Nineteenth Detention Decision, KSC-BC-2020-06/F02823, para.29.

<sup>48</sup> Nineteenth Detention Decision, KSC-BC-2020-06/F02823, para.32.

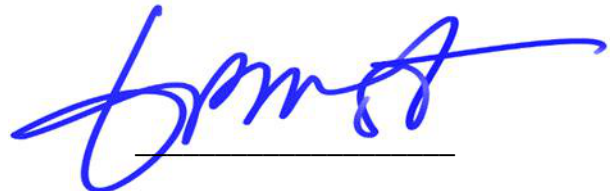
international crimes in which he is alleged to play a significant role; (ii) that, if convicted, Selimi could face a lengthy sentence; (iii) the risks under Article 41(6)(b)(ii)-(iii) cannot be mitigated by any proposed conditions and/or any other conditions; (iv) the case against Selimi is complex; (v) the climate of witness intimidation; and (vi) the fact that the trial is ongoing.<sup>49</sup>

29. Here, taking these same, and additional, factors into consideration, Selimi's detention continues to be reasonable, especially in light of the continuing reasonable progression of proceedings<sup>50</sup> and the effort being made by the SPO to streamline its case and ensure that the trial continues to proceed as expeditiously as possible.

#### IV. CONCLUSION

30. For the foregoing reasons, Selimi should remain detained.

**Word count: 2,671**



**Kimberly P. West**

**Specialist Prosecutor**

Friday, 21 February 2025

At The Hague, the Netherlands.

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<sup>49</sup> Nineteenth Detention Decision, KSC-BC-2020-06/F02823, para.31.

<sup>50</sup> In this regard, *see* Nineteenth Detention Decision, KSC-BC-2020-06/F02823, para.32; Decision on Periodic Review of Detention of Hashim Thaçi, KSC-BC-2020-06/F02491, 14 August 2024, paras 36-37; Decision on Periodic Review of Detention of Kadri Veseli, KSC-BC-2020-06/F02490, 14 August 2024, paras 35-36.